



For America's Heritage

THE PUBLIC LANDS Monitor

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2022 PLF ANNUAL MEETING GRAND JUNCTION, COLORADO SEPTEMBER 19-22, 2022

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We are in the process of arranging an **in-person** annual meeting this year in Grand Junction, Colorado. It has been more than two years since we have been able to meet face-to-face. So, mark your calendar and plan to join your friends and former colleagues attending the meeting during the week of September 19, 2022. The theme for this year's meeting is "Managing E-bike Use on Non-motorized Trails," which has become an interesting challenge for the BLM since the off-highway vehicle regulations were amended in late 2020.



Ebikes, BLM Photo

Members of the Board of Directors and others interested in attending the board meeting on Tuesday, September 20, should plan to arrive in Grand Junction on Monday, September 19. Wednesday, September 21, will consist of a BLM tour and an evening barbecue.

A full-day meeting to address the theme is being planned for Thursday, September 22. A PLF banquet and silent auction will be held in the evening. The Board of Directors will meet again on Friday morning through noon, September 23.

This year's meeting will be held at the DoubleTree by Hilton, 743 Horizon Drive, Grand Junction. We have reserved a block of rooms at a rate of \$149.00 (plus taxes) per night for either a King or two Queen beds. Please make your reservations early and before the cutoff date of Monday, August 29, 2022, by calling 1-800-222-8733 or by calling the Hotel at 970-241-8888. Be sure to mention the Public Lands Foundation to receive the above-mentioned rate. This rate is good two days before and two days after our meeting dates, but these rooms are limited and subject to availability.

The hotel has free Wi-Fi in guest rooms and meeting rooms, free parking for PLF registered guests, and it provides shuttle service to and from the airport. Meeting registration and additional information will be provided in the Summer edition of the Monitor. If you have any questions, please contact Beau McClure by email at vpops@publicland.org, or by phone at (623) 587-7883.

The Public Lands Foundation advocates and works for the retention of America's Public Lands in public hands professionally and sustainably managed for responsible common use and enjoyment.

PRESIDENT'S COLUMN



Ed Shepard

Happy New Year! I hope you all had a Merry Christmas and Holiday season. We actually had a white Christmas in western Oregon, sort of. It started snowing about 10 pm Christmas day, but it was still Christmas!

The PLF election was finalized December 15 and the posted slate of directors and officers

were elected. We welcome Mary Jo Rugwell as our new President and Kim Harb as our new Treasurer. We also welcome Peter Bierbach and Dwight Hempel to the Board as directors-at-large. Thank you to all the officers and Board members for agreeing to serve the membership of the PLF, you're what makes the organization work.

I think I can speak for most, if not all PLF members, when I say we are very pleased to see that BLM is moving forward to return most senior leadership and the BLM Headquarters to Washington, D.C. The BLM will maintain a "western headquarters" location in Grand Junction that will focus on recreation, restoration, research, and opportunities to engage with stakeholders interested in meeting with BLM in Grand Junction. The Assistant Director and support staff for the National Conservation Lands and Community Partnerships will remain in the Grand Junction office. More details on the organization can be found later in this edition of the *Monitor*.

We were pleased to help commemorate the 75th Anniversary of BLM. The celebration had to be lower key than anyone would have liked due to Covid, however four virtual symposia were held from September through December that discussed topics from the past, present, and future of BLM. In addition, Executive Director Courtney Lyons-Garcia did an outstanding job representing the PLF on a public lands podcast in August. Recordings of all these sessions can be found on the PLF website and I encourage you to listen to these sessions if you have not already done so. (*continued on page 3*)

The PLF has long supported the creation of the Bureau of Land Management Foundation and we were pleased when it was enacted into law in 2017 but disappointed that it has taken so long to get it running. The new Foundation will be known as the Foundation for America's Public Lands and the Department is working to fill the positions on the Board. The Secretary intended to roll out the Foundation during the symposium in September, however the spike in the Delta variant resulted in Covid restrictions being reimposed and it was decided to postpone the event until December in Washington, D.C. The December rollout was also postponed due to continued Covid closures and the logistics of trying to successfully have the event with many of the public buildings still closed. Now the Omicron variant is with us, and the rollout has been postponed indefinitely until things start opening again. Hopefully, the pandemic won't delay it too long. We are looking forward to the rollout so that the Foundation can start the important work of raising funds to assist the BLM carry out its work.

One of the assignments we took on in 2021 was to update several of our position papers. Due to the large number of papers and the workload we decided to do this in a few rounds, rather than all at once. Vice President Don Simpson stepped forward to lead the effort and found several subject matter experts to update the papers. Mary Jo Rugwell, Eric Janes, and Ed Roberson spent many hours reviewing the papers and putting them into final format, and George Stone saw to it that they were published on our website. This was a huge undertaking, and we owe our thanks to all involved. The updated papers are now available to help the PLF advocate for the public lands.

As I turn the leadership over to the capable hands of Mary Jo, I want to close my last column as President by thanking the PLF Board, officers, committees, Executive Director, and members for your support over the eight years I have had the honor to be your President. I have truly enjoyed my time as President and hope that I have added some value to the organization, building on the foundation laid by George Lea, Henri Bisson, and Jesse Juen. Beau McClure, the person that makes the PLF run, is an asset that the PLF simply cannot afford to lose.

PRESIDENT'S COLUMN *(continued)*

Beau was my go-to guy when I needed advice; he knows where every gear and cog in the organization goes and how to put them together to make the PLF run smoothly. If he didn't have an answer he seemed to know where to find one. So many of you have provided me with your counsel over the years and I really appreciate your being there for me, especially as we had to all pull together in the past few years to address the BLM reorganization. Without a doubt the people we all need to be grate-

ful to are George Lea and the other founders that, thirty-five years ago, had the foresight to start the PLF and establish an organization that has benefited the public lands and the employees that manage them in so many ways.

I plan to stay active in the PLF and will remain on the Board as a past president. I will also be serving as the liaison with the National Association of Forest Service Employees.

ELECTION 2022 BOARD OF DIRECTORS

This year members again had the option of voting for PLF 2022 Officers and Board Members either on-line or by mail-in ballot. The voting deadline for the annual election was December 15, 2021. Last September, PLF President Ed Shepard announced his intent not to run for reelection, and Mary Jo Rugwell volunteered to have her name placed into consideration on the ballot as PLF President. In addition, PLF Treasurer Dwight Hempel announced his intent not to run for reelection, and Kim Harb volunteered to have her name placed into consideration on the ballot as PLF Treasurer. Peter Bierbach of Missoula, Montana, also expressed interest in being on the Board.

The slate of candidates of PLF officers for 2022, including the three mentioned above, was circulated to all members of the PLF. A total of 239 on-line and mail-in ballots were submitted by members by the voting deadline of December 15, 2021. All candidates on the ballot approved by the Board

of Directors at the Annual Meeting in September 2021 were approved by members of the PLF. Their names and positions appear on page 1 of this edition of the *Monitor*.

We wish to thank Ed Shepard for his eight years as President and Dwight Hempel for his 14 years as Treasurer. They both are to be commended for their outstanding service to the PLF. It is greatly appreciated.

We also wish to thank Mary Jo Rugwell, Kim Harb, and Peter Bierbach for their willingness to serve the PLF in their new positions. We look forward to working with them during this next year.

A special thanks also goes to all Board members for their continuing commitment to the proper management of public lands administered by the Bureau of Land Management and keeping public lands in public hands.

MESSAGE FROM MARY JO RUGWELL

I want to thank the PLF Board and Members and let you know how honored and excited I am to be taking the reins of this amazing organization. First of all, I hope you will join me in thanking Ed Shepard for his eight years of service and leadership. This is an amazing run and we all owe him our gratitude for his willingness to take on this task. Second, as I consider the job before me, I realize that it is very similar to being in a BLM leadership position. That is, I will need the help and commitment of each and every one of you if we are to be successful in moving the organization forward. Finally, I think that we have a critical role to play in assisting the current administration and supporting our Bureau of Land Management colleagues as they begin the process of re-building the organization. It is a monumental task and I want the Public Lands Foundation to be ready to assist as appropriate. Obviously, I have a lot to learn, but I look forward to this journey with you. Take care, stay well and talk to you again soon.



Mary Jo Rugwell

EXECUTIVE DIRECTOR'S MESSAGE COURTNEY LYONS-GARCIA

Welcome 2022, and happy 35th Anniversary to the Public Lands Foundation. For more than three decades the dedicated board and members of the PLF have followed George Lea's vision to support the Bureau of Land Management and protect our public lands. We thank all of you who have provided funding, advice, and volunteer hours since our start in 1987 – we could not have done it without you!

We spent 2021 celebrating the 75th Anniversary of the Bureau of Land Management, sponsoring online and in person forums that welcomed new audiences to the challenges and promise of our public lands. This year we will have the opportunity to welcome back one of our favorite programs, the Student Congress.

Recently renamed the Dr. John Freemuth Memorial Student Congress in memory of one of our Country's

strongest supporters of public lands, the planning committee is already hard at work preparing for the return of this major event. We are pleased to be partnering with the Andrus Center for Public Policy and the National Association of Forest Service Retirees to bring together strong programming and to reach a diverse student audience. The date has been set for October 2-6, 2022 at Boise State University and the focus of the week will be on wildland fire.

If you are interested in funding the Dr. John Freemuth Memorial Student Congress, please contact me at clgarcia@publicland.org or Mike Ferguson at mferguson@publicland.org. Donations can also be made directly online on the PLF website at publicland.org.

Looking forward to a busy 2022!

BLM LEADERSHIP

The Secretary announced on September 17, 2021 that the BLM national Headquarters will return to Washington, D.C. and that BLM will maintain a "western headquarters" location in Grand Junction. The BLM has recently submitted a reprogramming request to Congress to reestablish a Headquarters Office in Washington, D.C. and rename the Grand Junction office as the Western Headquarters Office. The Washington Headquarters Office will centralize BLM leadership and most BLM directorates and traditional headquarters functions. Some 50 positions, 31 of them currently vacant, are currently proposed to be relocated back to Washington, D.C. The Washington Headquarters Office will include the Director, Deputy Director Policy and Programs, Deputy Director Operations, and five Assistant Directors (Resources and Planning; Energy, Minerals and Realty Management; Law Enforcement and Security; Communications; and Business Management and Administration) and support staff. The BLM will also establish a new Assistant Director for Information Management and Technology located in the Washington Headquarters Office. The Western Headquarters Office will play an important role for BLM, focusing on recreation, restoration, research, and opportunities to engage with stakeholders interested in meeting with the BLM in Grand Junction. The Assistant Director and support staff for National

Conservation Lands and Community Partnerships will remain in the Grand Junction office. The BLM has also established an Employee Steering Committee to help assess other headquarters positions that are currently in various locations around the West to determine further actions.

With the continued changes in the leadership positions of the BLM, we would like to provide an update on the current Leadership of the BLM, including the State Directors that provide the day-to-day on-the-ground management for our public lands. The following are the current Deputy Directors and the State Directors for each of the BLM State Offices:

Director	Tracy Stone-Manning
Deputy Director, Policy and Programs	Nada Culver
Deputy Director, Operations	Michael Nedd
Alaska State Office	Tom Heinlein (<i>Acting</i>)
Arizona State Office	Raymond Suazo
California State Office	Karen Mouritsen
Colorado State Office	Stephanie Connolly (<i>Acting</i>)
Eastern States Office	Mitchell Leverette
Idaho State Office	Peter Ditton (<i>Acting</i>)
Montana State Office	Theresa Hanley (<i>Acting</i>)
Nevada State Office	Jon Raby
New Mexico State Office	Melanie Barnes (<i>Acting</i>)
OR/WA State Office	Barry Bushue
Utah State Office	Greg Sheehan
Wyoming State Office	Kim Liebhauser (<i>Acting</i>)

**OUTSTANDING PROFESSIONAL AWARD
GARY TORRES – MOAB DISTRICT MANAGER**

The Public Lands Foundation is proud to recognize and award Gary Torres the 2021 Outstanding Public Lands Professional Award in the Managerial/Administrative Category.

Gary Torres has served in the Bureau of Land Management for more than 30 years. As the District Manager of the Green River District in Vernal, Utah, Gary directed implementation of the John D. Dingell, Jr. Act involving a Wild and Scenic River, a Recreation Area, National Monument, National Conservation Area, 17 Wilderness Areas, several land conveyances and a large land exchange with the State of Utah.

As the Canyon Country DM in Moab, Utah, Gary now continues to lead and navigate the political tides of the Bears Ears National Monument. In five years the district staff adjusted to three designations/modifications and completed two Monument land use planning processes. None of this would have been possible without Gary's valuable relationship with BLM's partners in the County, State, and Tribal leaders which he facilitated dialogue with openness and honesty leading to solutions.

During the last few years the Moab and Monticello Field Offices have experienced significant resource impacts from increased visitation. The Moab Field Office is a recreation hot spot with about three million annual visitors. With Gary's support Moab addressed resource impacts from recreation use head on by limiting dispersed camping in heavy used areas, building new campgrounds and advocating for additional planning.

Monticello Field Office experienced increased visitation especially to the very sensitive and unique

cultural resources. There has been political pressure to pause implementation planning but Gary continues to stress a high priority to protect these valuable resources now.

Always ready to serve the Bureau, Gary, acted as the Utah Associate State Director in 2016/2017 during an Administration change. In 2020 Gary served as the Eastern States Director enacting a large-scale office move and bringing a field perspective and support to the Washington, D.C. offices.

Early in the COVID-19 pandemic, Gary enacted staff requests to issue free use wood permits to heat resident homes in rural areas, especially in a neighboring Tribal reservation. Gary's example prompted others to follow suit reducing citizen's long drives to a headquarter office for a permit.

Gary empowers next generation BLM leaders by entrusting them with difficult but growth opportunities such as complex travel management planning or logistics for high profile visits from members of Congress or governmental leaders. Gary's political-savvy, experience, direct style and humor make him a sought-after mentor and employee counselor.

For Gary's demonstrated performance and leadership, development of future leaders and proven ability to make a difference time and again, The Public Lands Foundation recognizes Gary Torres with its Outstanding Public Lands Professional Award in the Managerial / Administrative category for 2021.

Edward W. Shepard, President

Award will be presented to Gary Torres by the PLF on January 21, 2022 in the BLM Utah State Office.

BOOK REVIEW
BY GEOFF MIDDAUGH, PLF WASHINGTON

Green Persuasion: Advertising, Voluntarism and America's Public Lands, Jeffrey K. Stine, curator for environmental history at the Smithsonian Institution's National Museum of American History. The book is available for free on the Smithsonian Institution Scholarly Press website at <https://doi.org/10.5479/si.16549779>.

As a Utah State graduate student in the early 1970s, the one thing I knew about BLM was that they had these cool litter bags, with a cowboy portrayed as Johnny Horizon on them. The bags were double sided, and tough and could hold just about anything. As with most of our careers—mine as an outdoor recreation planner—I could trace the change of each administration as we moved from Smokey the Bear, Keep America Beautiful, Johnny Horizon, Iron Eyes Cody, Take Pride, Give a Hoot, Thousand Points of Light, etc. In the context of the success of Smokey the Bear, I often wondered how did all this propaganda come to be. From the field level, what I knew about these initiatives, was they always took program specific funding to support off-the-top funding for non-program activities, although the litter bags and all the paraphernalia were cool and plentiful.

Jeffery Stine puts all of these campaign initiatives into the political context of the way Washington works with the Advertising Council, Department of Agriculture, Department of the Interior, and Washington, D.C. Stine provides the inside story of the politics of advertising, voluntarism, and how these were implemented for programs on the public lands. He does it with a carefully documented, thoroughly researched narrative on the art and practice of green persuasion for the users and interests who care about the public lands.

Green Persuasion is valuable from a PLF and historical perspective because it describes these advertising and volunteer activities in the perspective of partisan changes of administrations through all of the resource agencies in Washington, D.C. Yet Stine doesn't wander into cynical observations just about government propaganda. He includes all the major issues of the time from Earth Day to the Sagebrush Rebellion. Stine's perspective is primarily from the Department level (both Interior and Agriculture), as compared to just BLM, the National Park Service, or the Forest Service. Stine documents

and weaves a theme for future initiatives using the success of the Johnny Horizon and Smokey the Bear campaigns.

A benefit of Green Persuasion is the way Stine has pulled together a valuable narrative about how these campaigns were created, implemented, and supported by the agencies. The best chapters are the beginning (Chapter 1 through 4) where he lays the groundwork for how advertising campaigns morph into volunteerism for all the resource management agencies. For Stine, much of the story begins with Smokey, and the remnants of the War Advertising Council, which becomes the National Advertising Council. The Advertising Council becomes the agency where advertising professionals brought their skills and techniques to the work of public land agencies. The crisp and well documented descriptions of the work of these advertising professionals is worth the read. These early professionals provided much more skill to the agency biases of foresters, rangers, or biologists. He shows how the Smokey campaign changed agency culture forever in the post war period, and then how the lessons learned from Smokey made their way into all future campaigns. There were bumps in the road for many of these campaigns, and often agency resistance, which Stine carefully describes.

The public land roots of advertising and volunteerism were not originally created by Congressional action, but evolved as a tool for generating public support to existing agency efforts. Every administration wants to look good in order to get reelected. This is one reason these campaigns are looked at cynically by resource professionals. Thus, these campaigns had their genesis in political efforts in each changing administration rather than inside agency program specific efforts, such as wildlife or recreation. This top-down political approach had problems and often lacked internal agency support. From a BLM agency perspective, the book has some minor omissions, and is not a history of BLM's volunteer and advertising programs observed in an agency vacuum. Volunteerism was almost non-existent, as I remember, before Section 307 of FLPMA for legal liability reasons. I've heard many versions about the origin story of Johnny Horizon and how its success and procurement of those bags was an individual initiative as much as an agency effort. But this narrow agency history doesn't matter, when provided with the bigger story of how advertising and volunteerism evolved throughout the post-war government expansion.

No matter what one may have thought about the various campaigns, the thesis Stine provides (change behavior for the public good) and the detail and sincerity of his narratives is worthy of any public lands' library. I was impressed with how the context of the evolving environmental movement (starting with Earth Day in 1970) is integrated into the story, and frames how the political campaigns provide some specific program accomplishments through the years, besides just a partisan message. Readers should be cautioned not to judge yesterday's history by today's social media standards. The historical narrative lacks the political correctness and diversity of today's culture. Yet, Stine doesn't get caught in this trap, like any good historian. He never loses sight of the added benefits of these campaigns, to bring about behavioral change for the public good, when the subject matter could easily devolve into a debate about the political incorrectness of macho Johnny Horizon and his cool litter bags. Good work, good history, and it's a story that should be told.

**RESEARCH REPORT
BY JENNA YEAGER, PLF COLORADO**

In August 2021, a research report by PLF member Jenna Yeager was published by the IBM Center for the Business of Government. The PLF helped sponsor the work by Jenna on this research report. The Center's mission is to stimulate research and facilitate discussion of new approaches to improving the effectiveness of government at the federal, state, local, and international levels.

Jenna's report is entitled **Using Technology and Analytics to Enhance Stakeholder Engagement in Environmental Decision-Making**, which can be downloaded at: <https://www.businessofgovernment.org/report/using-technology-and-analytics-enhance-stakeholder-engagement-environmental-decision-making>.

The research focuses on how stakeholder engagement has been facilitated through use of technology, such as dedicated agency apps that provide relevant content to stakeholders regarding proposed actions. It then explores how agency tools could be enhanced in the future using analytics and artificial intelligence (AI). The report views the NEPA process through the lens of data and analytics rather than through the more common lens of governmental policy or organizational effectiveness. Current work involves further definition of the key short-term recommendations for possible future proof-of-concept projects and related research topics.

Many thanks to Ed Shepard and the PLF's sponsorship, and to Jenna Whitlock and Deb Rawhouser for their peer review of the draft research report!

Editor's Note: Jenna began her career as a Forester at the BLM Boise District office in 1977 and later joined the Remote Sensing staff at the Denver Service Center. She served as the Idaho State Office GIS/Remote Sensing Manager for 17 years. In 2002 she transferred to the BLM Washington Office as an IRM Advisor/Portfolio Manager and in 2010 accepted the position of Desktop/Mobile Computing Manager at the Forest Service Headquarters Office. She later became the Forest Service lead for information management retiring from the Forest Service in February 2019.

LEGISLATIVE AND REGULATORY UPDATE

The PLF continues to monitor Congressional legislation, Federal rulemaking activities, and Executive Orders pertaining to the Department of the Interior, BLM, and public lands management. The PLF, as an advocacy organization for the public lands, is actively engaged in providing our perspectives on a wide range of issues including the annual BLM appropriations, any program oversight hearings, proposed amendments to FLPMA and other major statutes affecting public lands management, and proposed regulations regarding BLM resource programs. Reviewing legislation and proposed rules and preparing comments and testimony, when appropriate, is an important part of our advocacy work. We will be updating our Legislation and Regulations webpage on our website under the “Advocacy” link and providing updates in the Monitor on significant actions.



Photo by Ray Brady

EXECUTIVE ORDER 13990 PROTECTING PUBLIC HEALTH AND THE ENVIRONMENT AND RESTORING SCIENCE TO TACKLE THE CLIMATE CRISIS

Status: Signed by the President on January 20, 2021.

Summary: Section 2 of the EO requires the review of regulations and policies, promulgated between January 20, 2017 and January 20, 2021 including a proposed rule for reducing methane emissions in the oil and gas sector. The CEQ published a Proposed Rule in the FR on October 7, 2021 to restore requirements for “direct”, “indirect”, and “cumulative” effects in NEPA reviews. *On October 29, 2021, BLM released an analysis of cumulative greenhouse gas emissions on the public lands titled “2020 BLM Specialist Report on Annual Greenhouse Gas Emissions and Climate Trends from Coal, Oil and Gas Exploration and Development on the Federal Mineral Estate”. In addition, BLM announced that environmental assessments for proposed lease sales will analyze greenhouse gas emissions on a national scale and consider the social cost of greenhouse gases.*

Section 3 of the EO requires the Secretary to conduct a review of the boundary modifications of the Bears Ears National Monument. *On October 7, 2021, the President announced the decision to restore the boundaries and protections for both Bears Ears and Grand Staircase-Escalante National Monuments.*

Section 4 of the EO requires the Secretary to place a moratorium on implementation of the Arctic

National Wildlife Refuge (ANWR) Coastal Plain Oil and Gas Leasing Program in Alaska and conduct a new and comprehensive analysis of the potential impacts of the oil and gas program. *The BLM on August 4, 2021 published a Notice of Intent in the Federal Register to prepare a supplemental EIS for the ANWR Coastal Plain Oil and Gas Leasing Program and announced the start of a 60-day public scoping period.*

PLF Position: The PLF will be closely tracking these actions and providing comments during any public comment period, as appropriate.

EXECUTIVE ORDER 14008 TACKLING THE CLIMATE CRISIS AT HOME AND ABROAD

Status: Signed by the President on January 27, 2021.

Summary: Section 207 of the EO requires the Secretary to review renewable energy siting and permitting processes on the public lands and increase renewable energy production on the public lands. *The BLM on November 9, 2021 held a competitive solar energy lease sale in the Milford Flats South Solar Energy Zone (SEZ) in Utah and on December 8, 2021 held a competitive solar energy lease sale on three SEZs in Arizona.*

Section 208 of the EO requires the Secretary to pause new oil and gas leases on the public lands pending completion of a comprehensive review and reconsideration of Federal permitting and leasing

practices and whether to adjust royalties associated with coal, oil, and gas resources extracted from the public lands. The U.S. District Court of Louisiana on June 15, 2021 issued an Order that granted a Preliminary Injunction on the pause of the oil and gas leasing program. The administration on August 16, 2021 appealed the Federal court's decision. *On November 26, 2021, the Department released its report on federal oil and gas leasing and identified reforms that should be made in the program.*

PLF Position: The PLF will be closely tracking these actions and providing comments during any public comment period, as appropriate.

COAL ROYALTY FAIRNESS AND COMMUNITIES INVESTMENT ACT OF 2021 – H.R. 4799

Bill Status: Introduced in House on July 29, 2021 and referred to House Committees on Natural Resources and Energy and Commerce.

Bill Summary: This bill would amend the Mineral Leasing Act to make certain improvements in the laws relating to coal royalties and provide up to \$75 million a year from royalty revenues into a Coal Area Economic Revitalization Fund. Royalties shall not be less than 12.5 percent of the assessment of the value of Federal coal, based on “arm’s length contracts” or a “coal price index” determined from a schedule of average market prices of Federal coal at final sale.

PLF Position: The PLF is tracking this bill.

COAL LEASING PROGRAM REVIEW

Bill Status: The BLM on August 20, 2021 published a Federal Register notice, which solicits public comments on the review of the Federal coal leasing program. Comment period ended on October 5, 2021.

Summary: On January 15, 2016, Secretary Jewell issued Secretarial Order 3338 directing BLM to conduct a broad, programmatic review of the Federal coal leasing program and preparation of a Programmatic EIS on the program. The Order also directed a pause on the issuance of new Federal leases until completion of the EIS. On March 29, 2017, Secretary Zinke issued Secretarial Order 3348 that rescinded the Jewell Order, lifted the coal leasing pause, and halted preparation of the EIS. On April 16, 2021 Secretary Haaland issued Secretarial Order 3398, which rescinded the Zinke Order. The Order di-

rected BLM to review and revise as necessary all policies and instructions that implemented the revoked Orders.

PLF Position: The PLF will be closely tracking these actions and provide comments during any public comment period, as appropriate.

SOLAR AND WIND ENERGY AND LINEAR RIGHT-OF-WAY REGULATIONS – 43 CFR PART 2800

Rule Status: On August 31, 2021 BLM announced the intent to revise the current regulations related to renewable energy permitting and linear rights-of-way on the public lands. *The BLM on December 3, 2021 issued, for public comment, proposed guidance to reduce the rental rates for solar and wind energy right-of-way authorizations on the public lands..*

Rule Summary: On August 31, 2021 BLM solicited input on rent schedules for solar and wind energy rights-of-way, competitive process for wind and solar energy rights-of-way, extension of authorizations beyond 30-years, applications processing, and other improvements to the administration of the renewable energy program.

PLF Position: The PLF will be closely tracking this proposed rule and provide comments during the public comment period.

COST-OF-LIVING ADJUSTMENT (COLA)

Civil Service Retirement System (CSRS) annuity checks will increase by 5.9 percent and Federal Employee Retirement System (FERS) annuity checks will rise by 4.9 percent in January 2022. These increases come as a result of the 2022 COLA adjustment announced in October 2021. Annual COLAs for Federal retirees are automatically calculated using the Bureau of Labor Statistics’ Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) from year to year to keep pace for inflation. Neither Congress nor the President plays a role in determining the annual COLA for retirees. It should be noted however, that the COLA for FERS retirees is reduced by one percentage point when the CPI-W increase is three percent or more, as in this year. As a result, FERS retirees will only receive a 4.9 percent increase this year. The National Active and Retired Federal Employees Association has supported legislation that would address this inequity by providing FERS retirees with the same annual adjustment as CSRS retirees.

IN MEMORIAM

REMEMBRANCE GLENDON COLLINS

Glen Collins passed away in Phoenix, Arizona at age 92, on December 4, 2021. He was born on August 1, 1929, in Manchester, Connecticut. Glen was raised in New England and was a graduate of Bates College in Lewiston, Maine and received his Master's Degree in Geology from Brown University in Providence, Rhode Island in 1953.



Glen Collins

After graduating, Glen worked for the Atomic Energy Commission in New Mexico for four years as a uranium exploration geologist. He then transferred to BLM in 1957 to examine gold mining claims in northern California. He worked for BLM in Riverside, California from 1961 to 1965 as a Lands and Minerals Officer. He then moved to Phoenix, Arizona beginning in 1965 as Arizona BLM's Land Office Manager and Operations Director.

Glen was recognized as one of the BLM's leading experts in public land law and its application on the ground. He received numerous well-deserved awards during his career, including the Department of the Interior's Distinguished Service Award. When it came to difficult questions or issues, Glen often became the person sought after and relied upon by State Directors, BLM Directors, Secretaries of the Interior, Congressional representatives and staff, and the public.

After retiring from the BLM in 1984, Glen spent 10 years as Deputy Commissioner of the Arizona State Lands Department, where he played a leading role working in partnership with BLM in finally satisfying the State of Arizona's land entitlements that it was guaranteed when it became a state. Glen dedicated his professional career and retirement years, totaling more than 60 years, to the conservation of Federal natural resources and Arizona State Trust Lands activities.

Glen was a Charter Member of the PLF and a member of the Foundation's Board of Directors. He held numerous positions throughout the years, including Secretary, Chairman of the Communications Committee, PLF Archives Manager, member of the Historical Committee, and PLF's Arizona State Representative. In these capacities, Glen continued to contribute countless hours providing important advice and assistance to the PLF and current and former BLM employees.

Glen's ability to objectively analyze public land issues, his outstanding writing skills, and his ability to work with people, made him a very productive and effective leader throughout his professional career and as an active member of the PLF. He could always be counted upon to complete tasks to the highest of standards. As if this were not enough, Glen wrote numerous publications over the years, including, the massive *Historical Record of the Offices, Managers and Organizations of the BLM, Grazing Service, General Land Office and O&C Revested Lands Administration 1934-2012*, to name just one.

Glen was always a pleasure to work with. He was always there to help. He was a huge piece of the BLM and PLF family history. He was a truly good and decent guy who made everything he got involved in better. He is already sorely missed.

Beau McClure
PLF, Arizona

REMEMBRANCE FELIX LAPINSKI

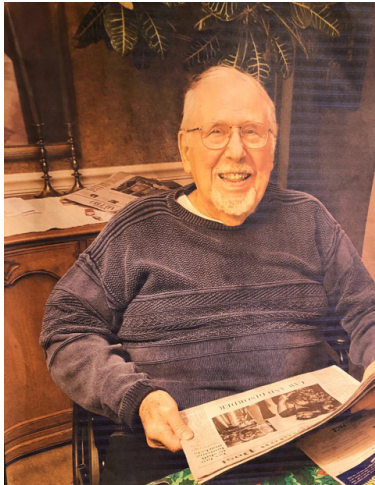
We pay tribute to a special BLM friend and co-worker, Felix Lapinski. He was an exceptional man and truly one of a kind. Felix joined the US Army after graduating from high school and was stationed in Europe and the Pacific during World War II. He attended Georgetown University on the GI Bill, earning a degree in Foreign Policy.

Felix came to BLM in 1971 at age 48, after working in Africa with the Foreign Service and serving in the Pennsylvania State government. He spent his entire BLM career in the Washington Office Budget Office / Program Development Branch. Lacking training in natural resources, Felix was interested in learning

IN MEMORIAM *(continued)*

all he could about BLM programs, especially those whose budget he covered, including Lands and Cadastral Survey. He was hard working, reliable, good humored, and enthusiastic.

Felix retired in the mid-1980s to move overseas where his wife, Francesca, was posted. They returned to D.C. in 1990. Upon his wife's passing, Felix joined the Peace Corps and had the distinction of being the oldest person to ever volunteer. He spent his two years in Poland teaching English.



Felix Lapinski

Felix was a man of many interests, including serving as a docent at the Smithsonian Museums for many years, supporting the arts (he regularly attended local theatre and annually went to New York City to see ballet at the Lincoln Center), advocating for conservation (he was a member of Casey Trees and had an ancient oak tree on his street officially named for him). He took up running and ran in both the NYC and Boston Marathons. He especially loved to travel, and his annual Christmas letter always listed the number of days he spent at home and the number of days traveling, along with the various locations and friends visited.

He always maintained his interest in BLM and loved reading the quarterly Monitor and following articles about BLM in the Washington Post.

Pat Harvey
PLF, Virginia

Rochelle S. Ames on October 21, 2021, in Cheyenne, WY. Rochelle attended the University of North Carolina and received a BA in International Affairs. After graduation, she joined the Army Mapping Service, which led to a 20-year career with the BLM, Bureau of Reclamation, and U.S. Geological Survey in Alaska, Nevada, Colorado and Wyoming. She retired from the Federal government in 1997.

Joan Banick on October 5, 2021, in Wytheville, VA. Joan retired from the BLM in Portland, OR.

Thelma Ruth Barnes on October 2, 2021, in Grand Junction, CO. Thelma earned two Bachelor's degrees in Music and Sociology. She worked for BLM and the IRS until her retirement.

Robert Lee Barrett on October 14, 2021, in Idaho Falls, ID. Robert served in the U.S. Army during the Vietnam War. He worked for BLM for 15 years.

Stephen Walter Beyerlein on December 15, 2021, in Amarillo, TX. Stephen earned a Bachelor's degree in education from Western Oregon University and later a BS degree in Civil Engineering from the Oregon Institute of Technology. He started his career as a Surveying Engineering Tech, eventually becoming the BLM Cadastral Survey Section Chief in the New Mexico State Office.

Dennis Dwight Bland on November 10, 2021, in Cheyenne, WY. Dennis served in the U.S. Army and worked for BLM in Utah, Nevada, California and Wyoming in the surveying program. He retired in 1995 after 36 years of Federal service.

William Floyd Bucklew on October 17, 2021, in Martin City, MO. William earned a Bachelor's degree in Forestry from Kansas State University and worked in forest management and firefighting for both BLM and the Forest Service.

William S. Callicot Sr. on October 5, 2021, in Sebring, FL. William served as a Medic and Dental Tech with the U.S. Navy during the Vietnam War and later graduated from the University of Miami with a teaching degree. He also obtained a Masters degree in Systems Management from USC. He worked for the Department of Defense for many years and later worked for BLM in Denver from where he retired.

James E. Cason on October 7, 2021, in Myrtle Beach, SC. Cason served as the Department of the Interior's Associate Deputy Secretary in both the George W. Bush and Trump administrations. From 1982 to 1985, he served as special assistant to the Director of BLM. He served as Acting Assistant Secretary and principal Deputy Assistant Secretary, Land and Minerals Management from 1985 to 1990.

IN MEMORIAM *(continued)*

Glendon “Glen” E. Collins on December 4, 2021, in Phoenix, AZ. Glen was a graduate of Bates College in Lewiston, ME and Brown University in Providence, RI. He spent his career and retirement years working on public land matters in the West. He began as a uranium exploration geologist for the Atomic Energy Commission in Albuquerque, NM and transferred to the BLM in 1957 in Sacramento, CA as a lands and minerals examiner. After assignments in Washington, D.C., Los Angeles and Riverside, CA, he moved to Arizona in 1965 to become the BLM Land Office Manager. In 1984, he began a “second career” with the Arizona State Land Department, retiring in 1994 as Deputy State Land Commissioner. In retirement, he served on various boards and committees including the BLM Arizona Resource Advisory Council and the Public Lands Foundation (PLF). In November 2020, in recognition of his contributions to the PLF, the PLF Archives at the BLM Training Center in Phoenix was renamed the “PLF Glendon E. Collins National Archives”.

James “J.D.” Broncho Dann Jr. on December 10, 2021, in Blackfoot, ID. He was a member of the Lemhi Shoshone Tribe and a descendent of Chief Pocatello. His career included work as a tribal wildland firefighter and with BLM.

Kevin William Finn on October 5, 2021, in Springfield, MO. Kevin served in the U.S. Navy as a signalman on many ships. He worked for BLM prior to his retirement as a real estate specialist in Nevada.

James Hamilton on May 14, 2021, in Mesa, AZ. Jim worked for BLM in Rock Springs, WY and the California State Office as a Mining Engineer until his retirement.

Johnathon “Johnny” Austin Harrison on October 27, 2021, Vale, OR. Johnny worked for BLM on a fire engine crew in Oregon for two years.

David Richard “Dick” Hernandez on October 27, 2021, in Cheyenne, WY. Dick studied music and youth ministry at Nazarene Bible College and worked for some 20 years with the Forest Service and the BLM.

Dan Michael Howells on October 24, 2021, in Eugene, OR. Dan received a BS degree in Forestry from Colorado State University and a Masters in

Forestry from the University of Washington. He started his outdoors career on a trail crew in the Big Horn National Forest and fought fires as a Smoke Jumper in Alaska, Arizona, Idaho, and California. His degree in forestry led him to a 40-year career with BLM in Eugene, OR. He retired in 2010. He was an instructor with the National Outdoor Leadership School and an active member of the Outdoor Ethics Committee of the Leave No Trace Task Force.

Carol Jean Hubbs on November 8, 2021, in Farmington, NM. Her career included work with BLM in Rawlins, WY as a land management technician.

Haruko Ishiyama on September 29, 2021, in Gaithersburg, MD. Haruko graduated from the University of Maryland and had a long career with BLM in Denver.

James “Karl” Ivory on November 19, 2021, in Price, UT. Karl attended Southern Utah State College and Utah State University obtaining a degree in Rangeland Management. He worked for 33 years for BLM in the Price Field Office in various positions.

Felix J. Lapinski on November 19, 2021, in Arlington, VA. Felix attended the Georgetown University School of Foreign Service and received a degree in Foreign Policy. He had a distinguished career with the Foreign Service and was also later in life a volunteer with the Peace Corps. Felix’s career also included work with BLM in the Washington, D.C. Budget Office.

Rod Lister on October 28, 2021, in Richfield, UT. Rod attended Southern Utah State College and finished his college education at Utah State University with a BS degree in Entomology. He began his 39-year BLM career as a Range Tech in Cedar City and worked in Nevada, New Mexico and Utah.

Diane McConnaughey on October 21, 2021, in Boise, ID. Diane attended the University of Oregon and earned a degree in Environmental Science from Western Washington University. Diane started her career as a fire fighter with the Forest Service in Oregon and later became a Computer Tech and a Geographic Information specialist with the Forest Service and then the BLM in Idaho. She retired from the BLM in 2016.

IN MEMORIAM *(continued)*

Manuel “Meno” Avalos Montes Jr. on October 30, 2021, in Las Cruces, NM. Meno was a jack of all trades, including work with BLM as a Civil Engineer and Forest Firefighter in New Mexico.

Tommy Leland More on October 17, 2021, in Fairbanks, AK. Tom was a U.S. Army veteran and moved to Alaska in 1975 where he worked on construction of the trans-Alaska pipeline. He eventually quit the construction business and began a 14-year career with BLM in Alaska as a maintenance and engineering supervisor.

James Stuart Murray on December 18, 2021, in Fairbanks, AK. Jim was a graduate of Syracuse University with a degree in Forestry. He moved to Fairbanks in 1970 to acquire land acquisitions for the trans-Alaska pipeline and ended up working for BLM, where he retired from after a 30-year career.

David E. Parker on December 3, 2021, in Colorado Springs, CO. David retired in 2018 after a 38-year career with BLM as a Cadastral Surveyor. He also spent time as a wildland firefighter with BLM.

Margaret Bessie Peter Roberts on December 2, 2021, in Fort Yukon, AK. Margaret worked for many years for BLM in Alaska.

Robert Logan Shedd on October 28, 2021, in Tacoma, WA. Robert graduated from the University of Idaho with a degree in Forestry and worked for BLM in Boise. He eventually left forestry and became a Real Estate appraiser with the Weyerhaeuser Real Estate Company.

Melvin Shilling on October 10, 2021, in Green Valley, AZ. Mel worked for BLM in Safford, AZ; Montrose and Denver, CO; and Washington, D.C. and was a Lifetime member of the PLF.

James “Jim” C. Whitmore on November 24, 2021, in Rexburg, ID. Jim attended Utah State University where he received both a BS and Masters degree in Soil Sciences. He also served as an officer in the U.S. Marine Corps during the Vietnam conflict. He worked for the National Resources Conservation Service and BLM as a soil scientist in Worland before moving to the University of Idaho as Superintendent of the Tetonia Research and Education Station until his retirement.

John Clark Windsor Jr. on November 22, 2021, in Greeley, CO. John served in the U.S. Air Force and graduated from Colorado A&M with a Bachelor degree in Forestry. He had a 30-year career with BLM and the Forest Service with duty stations in Durango, Lakewood and Fort Collins, CO; Custer, SD; and Sundance, WY.

The PLF is committed to never forgetting the dedicated employees of the BLM who have left us. We do so on our website’s Memorial Wall and by publishing names of those who passed away in the Monitor. If you have a death to report, please e-mail us at obits@publicland.org, preferably with a link to or copy of an obituary. You can rely on the PLF to keep you informed of topical news on the public PLF Facebook page, our website, other social media sites, and the Monitor newsletter.

Note: Putting together the Memoriam list in the Monitor and maintaining the Memorial Wall on the PLF website takes a lot of work by PLF volunteers. If you find errors, or if you know of something we may have missed, we apologize, and will correct the record. If you have concerns, please let Ray Brady know at rbrady@publicland.org.

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The PLF continues to request donations to support the George Lea Founder's Scholarship fund. We hope members will make a special contribution to the scholarship fund. Two \$5,000 scholarships were granted this year to deserving students, however the fund needs to be replenished to be able to continue to offer these scholarships each year.

You can make a designated donation by credit card on our website at www.publicland.org, or by check sent to the Public Lands Foundation, P.O. Box 7226, Arlington, VA 22207. In your transmittal, please make sure to mention if your donation is for the **George Lea Founder's Scholarship**, for the **Student Congress Fund**, or the newly established **Executive Director Fund**. Remember, if you are making a donation in memory of someone who has passed away, you can designate your donation to go to one of these funds. The PLF is a 501(c)(3) nonprofit charitable organization. Your donations are tax-deductible to the maximum extent permitted under the law.

LETTERS TO THE EDITOR

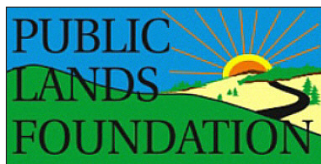
The Monitor is what we make it and we encourage you to provide Letters to the Editor or provide other reviews and comments on articles included in your newsletter. It is important to hear from our membership, and if you like something or don't like something, let us know. If you do send an email to the Editor, don't be surprised if it winds up as a Letter to the Editor in the next edition of the Monitor. Please provide your comments to rbrady@publicland.org. Comments should be limited to no more than 500 words in length. In addition, members are encouraged to use the bod@publicland.org email address to communicate with the PLF Board.

The Monitor generally reflects ongoing PLF activities, events, updates, awards, and information on former BLM employees. We encourage articles and discussions of issues by posting quality content that also provides a positive exposure of the goals, objectives and mission of the PLF. However, we need to take some precautions when posting information to the newsletter and other forms of social media to ensure appropriate rules of behavior. In keeping a positive experience for our members, we reserve the right to publish only comments, photos, and other material deemed appropriate by the PLF. We intend on maintaining a friendly and professional tone in the articles in the Monitor and any postings of Letters to the Editor.

DO WE HAVE YOUR CURRENT CONTACT INFORMATION?

Please help us keep our records current and ensure we have your current e-mail address on file. It's easy to do by updating your profile on the PLF Members' Forum, message us at info@publicland.org, or call at 703-935-0916.

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